

**SEMINOLE COUNTY GOVERNMENT
LAND PLANNING AGENCY / PLANNING AND ZONING COMMISSION
AGENDA MEMORANDUM**

SUBJECT: Alafaya Trail/Lake Hayes Road Small Scale Administrative Land Use
Amendment from Low Density Residential (LDR) to Office

DEPARTMENT: Planning & Development **DIVISION:** Planning

AUTHORIZED BY: MW Matthew West **CONTACT:** Tina Deater **EXT.** 7440

Agenda Date 9/1/04 **Regular** ☐ **Work Session** ☐ **Briefing** ☐
Special Hearing – 6:00 ☐ **Public Hearing – 7:00** ☒

MOTION/RECOMMENDATION:

1. Recommend APPROVAL of the proposed Small Scale Land Use Amendment from Low Density Residential (LDR) to Office to permit office development on 3.7 acres located on the east side of Alafaya Trail between Beasley Road and Lake Hayes Road (Seminole County Board of County Commissioners, applicants);
2. Recommend DENIAL of the proposed Small Scale Land Use Amendment from Low Density Residential (LDR) to Office to permit office development on 3.7 acres located on the east side of Alafaya Trail between Beasley Road and Lake Hayes Road (Seminole County Board of County Commissioners, applicants);
3. Continue the item to a time and date certain.

District 1 – Commissioner Maloy

Tina Deater, Senior Planner

BACKGROUND:

Earlier this year Staff advised the Board of County Commissioners of nine parcels along the east side of Alafaya Trail with Low Density Residential future land use, totaling approximately 3.7 acres. Board discussion indicated that due to the recent widening of Alafaya Trail to six lanes, residential development may no longer be practical along this portion of Alafaya Trail. The Board directed staff to bring forward a plan amendment proposal to change the land use designation to Office. Staff subsequently contacted the affected property owners and did not receive any objections to the proposed land use amendment.

Reviewed by:	<u>MW</u>
Co Atty:	<u>MW</u>
DFS:	<u>MW</u>
OTHER:	<u>MW</u>
DCM:	<u> </u>
CM:	<u> </u>
File No.	<u>Z2004-045</u>

STAFF RECOMMENDATIONS:

Staff recommends APPROVAL of the proposed small scale land use amendment from LDR to Office.

Alafaya Trail/Lake Hayes Road Administrative Land Use Amendment

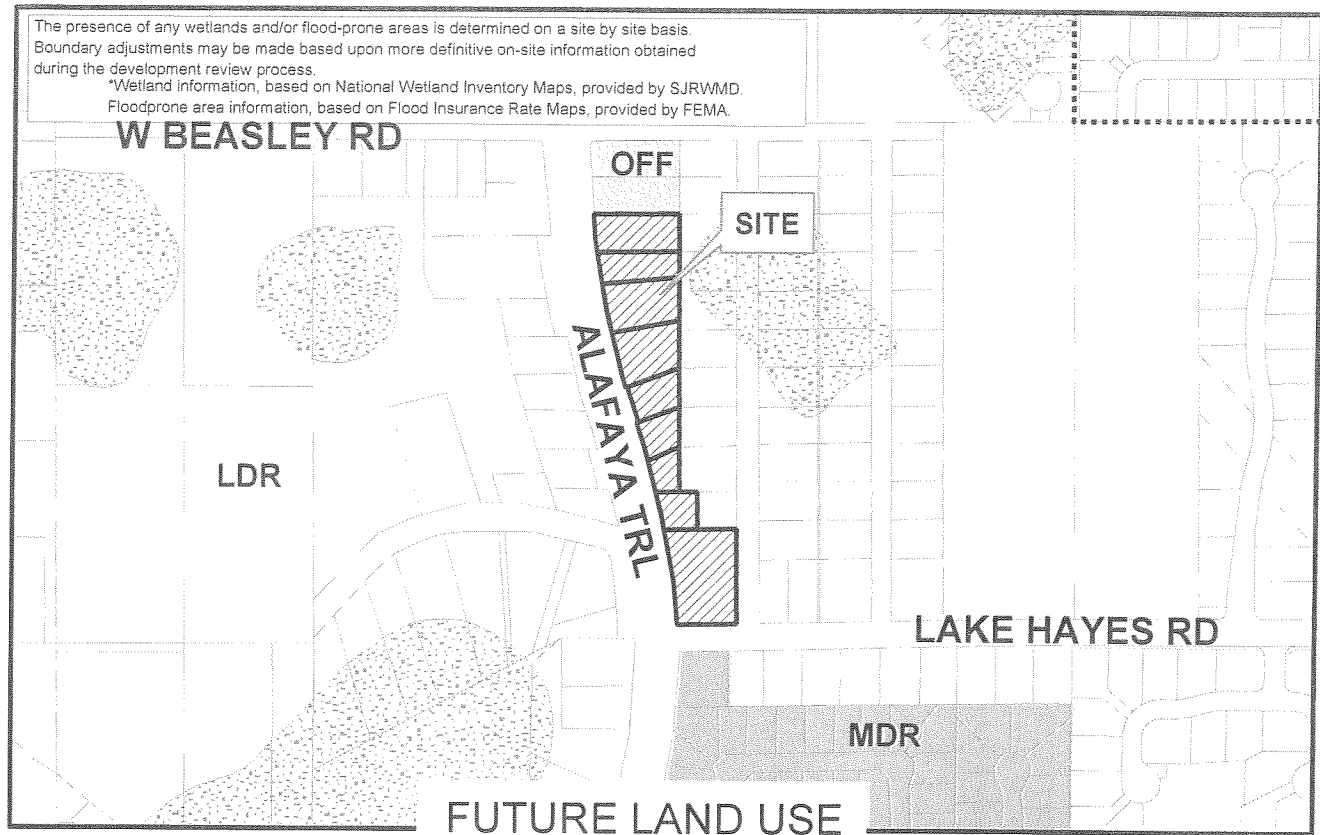
Low Density Residential (LDR) to Office		Amendment (Z2004-045 08-04SS.01)
REQUEST		
APPLICANT	Seminole County Board of County Commissioners	
PLAN AMENDMENT	Low Density Residential (LDR) to Office	
REZONING	NA	
APPROXIMATE GROSS ACRES	3.7	
LOCATION	Located on the east side of Alafaya Trail between Beasley Road and Lake Hayes Road	
BCC DISTRICT	District 1 – Maloy	
RECOMMENDATIONS AND ACTIONS		
STAFF RECOMMENDATION	Recommend approval of the small scale future land use amendment to Office	

STAFF ANALYSIS

- Property Owners:**
Elliot and Lisa Mausner
Margaret Fulp
Richland Radiology Ltd.
Jack Cox
Joseph and Miriam Torres
Florida Department of Transportation
- Tax Parcel Number:**
27-21-31-504-0000-0060
27-21-31-504-0000-0110
27-21-31-504-0000-0040
27-21-31-504-0000-0050
27-21-31-504-0000-0100
27-21-31-504-0000-008A
27-21-31-504-0000-0070
27-21-31-504-0000-0030
27-21-31-504-0000-0010

The presence of any wetlands and/or flood-prone areas is determined on a site by site basis. Boundary adjustments may be made based upon more definitive on-site information obtained during the development review process.

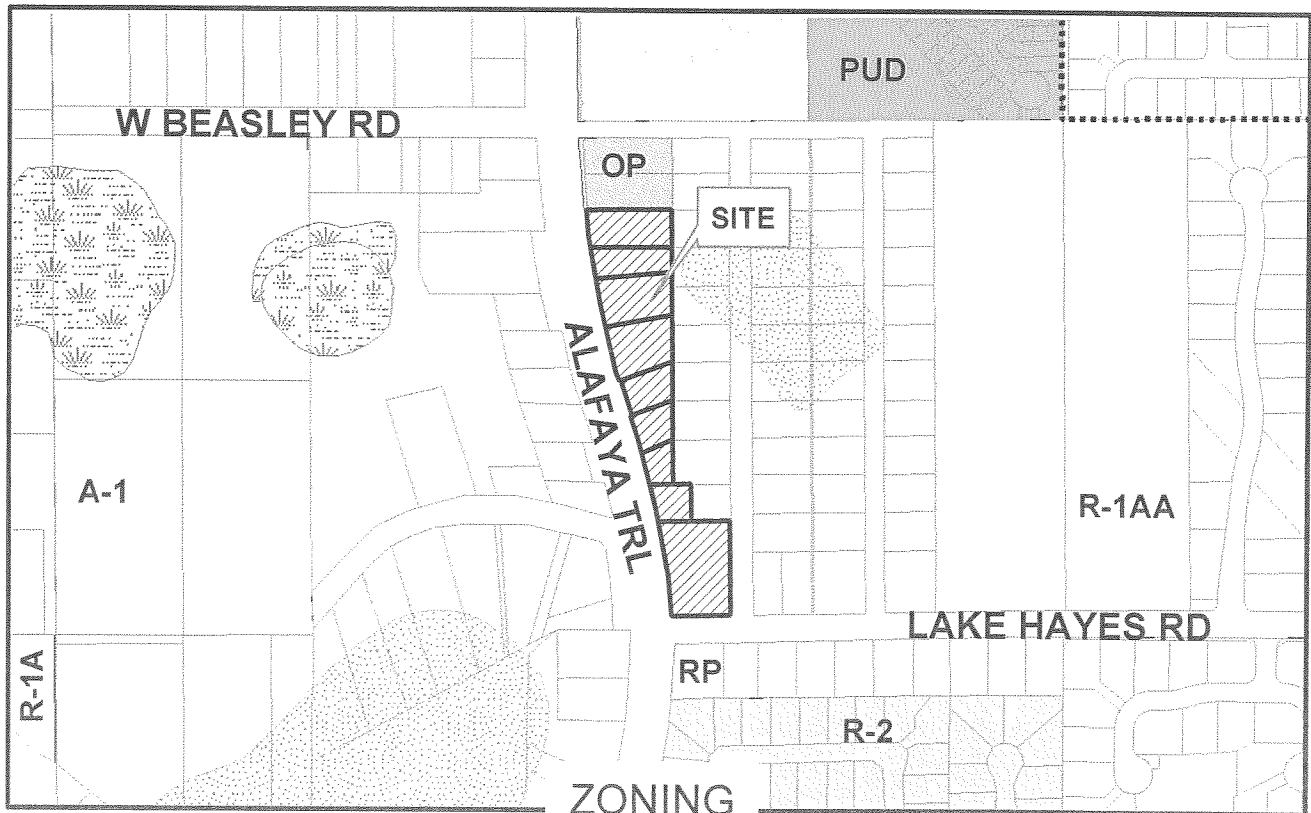
*Wetland information, based on National Wetland Inventory Maps, provided by SJRWMD.
Floodprone area information, based on Flood Insurance Rate Maps, provided by FEMA.



Site Municipality LDR MDR OFF CONS

Applicant: Seminole County BCC
Physical STR: part of 27-21-31
Gross Acres: +/- 3.7 BCC District: 1
Existing Use: Vacant and Single Family Residential
Special Notes: None



	Amend/ Rezone#	From	To
FLU	08-04SS.01	LDR	OFF
Zoning	Z2004-045	--	--



A-1 R-1AA R-1A RP OP PUD FP-1 W-1



Amendment No: 08-04SS.01
 From: LDR To: OFF
 Rezone No: Z2004-045
 From: n/a To: n/a

 Parcel
 Subject Property



February 1999 Color Aerials

3. **Development Trends:** Development along this section of Alafaya Trail is primarily low-density single-family residential with R-1AA (Single Family Dwelling District) zoning. The designated future land use of most surrounding properties is LDR. There is existing Office future land use with OP (Office Professional) zoning on the southeast corner of the intersection of Alafaya Trail and Beasley Road. On the east side of Alafaya Trail, south of Lake Hayes Road there is Medium Density Residential future land use with R-2 (One and Two Family Dwelling District) and RP (Residential Professional) zoning classifications.

SITE DESCRIPTION

1. **EXISTING AND PERMITTED USES:** The future land use designation of Low Density Residential, currently assigned to the subject properties, permits single-family residential development at a maximum density of four dwelling units per acre.

Location	Future Land Use*	Zoning*	Existing Use
Site	LDR (Low Density Residential)	R-1AA	vacant, single-family residential
North	Office, LDR (Low Density Residential)	OP, A-1	Single-family residential
South	LDR (Low Density Residential), MDR (Medium Density Residential)	R-1AA, RP, R-2	single-family residential, office
East	Low Density Residential (LDR)	R-1AA	vacant, single-family residential
West	Low Density Residential (LDR)	R-1AA	vacant, single-family residential

- See enclosed future land use and zoning maps for more details.

COMPREHENSIVE PLAN CONSISTENCY

2. **PLAN PROGRAMS** - Plan policies address the continuance, expansion and initiation of new government service and facility programs, including, but not limited to, capital facility construction. Each application for a land use designation amendment will include a description and evaluation of any Plan programs (such as the effect on the timing/financing of these programs) that will be affected by the amendment if approved.

Summary of Program Impacts: The proposed amendment does not alter the options or long-range strategies for facility improvements or capacity additions included in the Support Documentation to the Vision 2020 Plan. The amendment request would not be in conflict with the Metroplan Orlando Plan or the Florida Department of Transportation's 5-Year Plan (Transportation Policy 14.1).

A. **Traffic Circulation - Consistency with Future Land Use Element:** *In terms of all development proposals, the County shall impose a linkage between the Future Land Use Element and the Transportation Element and all land development activities shall be consistent with the adopted Future Land Use Element (Transportation Policy 2.1).*

Access to the subject properties is via Alafaya Trail, which is classified as a Principal Arterial. The existing Level of Service (LOS) on this portion of Alafaya Trail is "C", with an adopted LOS standard of "D". At the time the properties are developed as offices, cross access easements will have to be provided between the properties to minimize the number of driveways accessing Alafaya Trail.

B. **Water and Sewer Service – Adopted Potable Water and Sanitary Sewer Service Area:**

The subject properties are within the Seminole County water and sewer service area and water, sewer, and reclaim water services are currently available to the site.

C. **Public Safety – Adopted Level of Service:** *The County shall maintain adopted levels of service for fire protection and rescue...as an average response time of five minutes (Public Safety Policy 2.1).*

The properties are served by the Seminole County EMS/Fire Station #46. Response time to the site is less than 5 minutes, which meets the County's average response time standard of 5 minutes.

3. REGULATIONS - The policies of the Plan also contain general regulatory guidelines and requirements for managing growth and protecting the environment. These guidelines will be used to evaluate the overall consistency of the land use amendment with the Vision 2020 Plan, but are not applied in detail at this stage.

A. **Preliminary Development Orders: Capacity Determination:** *For preliminary development orders and for final development orders under which no development activity impacting public facilities may ensue, the capacity of Category I and Category III public facilities shall be determined as follows...No rights to obtain final development orders under which development activity impacting public facilities may ensue, or to obtain development permits, nor any other rights to develop the subject property shall be deemed to have been granted or implied by the County's approval of the development order without a determination having previously been made that the capacity of public facilities will be available in accordance with law (Implementation Policy 2.3 and 2.4).*

A review of the availability of public facilities to serve the subject properties indicates that there would be adequate facilities to serve this area, and that the proposed Plan amendment would create no adverse impacts to public facilities.

B. **Flood Plain and Wetlands Areas - Flood Plain Protection and Wetlands Protection:** *The County shall implement the Conservation land use designation through the regulation*

of development consistent with the Flood Prone (FP-1) and Wetlands (W-1) Overlay Zoning classifications...(Policy FLU 1.2 and 1.3).

At this time there are no concerns with environmental constraints and the subject properties can be developed within requirements of the Vision 2020 Plan and Land Development Code.

C. **Protection of Endangered and Threatened Wildlife:** *The County shall continue to require, as part of the Development Review Process, proposed development to coordinate those processes with all appropriate agencies and comply with the US Fish and Wildlife Service and the Florida Fish and Wildlife Conservation Commission Rules as well as other applicable Federal and State Laws regarding protection of endangered and threatened wildlife prior to development approval (Conservation Policy 3.13).*

A threatened and endangered species report shall be required prior to final engineering approval for any proposed development on the subject properties.

4. DEVELOPMENT POLICIES - Additional criteria and standards are also included in the Plan that describe when, where and how development is to occur. Plan development policies will be used to evaluate the appropriateness of the use, intensity, location, and timing of the proposed amendment.

A. **Compatibility:** When the County's Future Land Use Map (FLUM) was developed in 1987, land use compatibility issues were evaluated and ultimately defined through a community meeting/hearing process that involved substantial public comment and input. When amendments are proposed to the FLUM, however, staff makes an initial evaluation of compatibility, prior to public input and comment, based upon a set of professional standards that include, but are not limited to criteria such as: (a) long standing community development patterns; (b) previous policy direction from the Board of County Commissioners; (c) other planning principles articulated in the Vision 2020 Plan (e.g., appropriate transitioning of land uses, protection of neighborhoods, protection of the environment, protection of private property rights, no creation of new strip commercial developments through plan amendments, etc.).

Based upon an initial evaluation of compatibility, the proposed Office land use would be consistent with Plan policies identified at this time and therefore is consistent with the Vision 2020 Plan.

Applicable Plan policies include, but are not limited to, the following:

Transitional Land Uses: *The County shall evaluate plan amendments to insure that transitional land uses are provided as a buffer between residential and non-residential uses, between varying intensities of residential uses, and in managing the redevelopment of areas no longer appropriate as viable residential areas. "Exhibit FLU: Appropriate Transitional Land Uses" is to be used in determining appropriate transitional uses. (Policy FLU 2.5)*

“Exhibit FLU: Appropriate Transitional Land Uses” indicates that Office use is an appropriate transitional use adjacent to Low Density Residential (LDR) with sensitive site design elements such as sufficient buffers, limited building heights, architectural controls, and limited hours of operation. These issues can be addressed at the time of development through site plan review required in conjunction with the OP and RP zoning classifications.

Other applicable plan policies include:

FLU 2.1 Subdivision Standards.

FLU 4.2 Infill Development

FLU 5.5: Water and Sewer Service Expansion

Office Future Land Use Definition

B. Concurrency Review - Application to New Development: *For purposes of approving new development subsequent to adoption of this Comprehensive Plan, all adopted public facilities level of service standards and schedules of capital improvements...shall be applied and evaluated...consistent with policies of the Implementation Element... (Capital Improvements Policy 3.2).*

This policy provides for the adoption of level of service (LOS) standards for public facilities and requires that final development orders be issued only if public facilities meeting the adopted LOS are available or will be available concurrent with the development. Additionally, preliminary development orders shall only be issued with the condition that no rights to obtain final development orders or development permits, nor any other rights to develop the subject property are granted or implied by the County's approval of the preliminary development order.

STAFF RECOMMENDATIONS:

Staff recommends APPROVAL of the proposed small scale land use amendment from LDR to Office.

AN ORDINANCE AMENDING THE SEMINOLE COUNTY COMPREHENSIVE PLAN; AMENDING THE FUTURE LAND USE MAP OF THE SEMINOLE COUNTY COMPREHENSIVE PLAN BY VIRTUE OF A SMALL SCALE LAND USE AMENDMENT; CHANGING THE FUTURE LAND USE DESIGNATION ASSIGNED TO CERTAIN PROPERTIES FROM LOW DENSITY RESIDENTIAL TO OFFICE; PROVIDING FOR LEGISLATIVE FINDINGS; PROVIDING FOR SEVERABILITY; PROVIDING FOR EXCLUSION FROM THE SEMINOLE COUNTY CODE; AND PROVIDING FOR AN EFFECTIVE DATE.

WHEREAS, the Board of County Commissioners of Seminole County enacted Ordinance Number 2001-21 which adopted the Vision 2020 Seminole County Comprehensive Plan ("the Plan"); and

WHEREAS, the Board of County Commissioners has followed the procedures set forth in Sections 163.3184 and 163.3187, Florida Statutes, in order to further amend certain provisions of the Plan as set forth herein relating to a Small Scale Development Amendment; and

WHEREAS, the Board of County Commissioners has substantially complied with the procedures set forth in the Implementation Element of the Plan regarding public participation; and

WHEREAS, the Seminole County Land Planning Agency held a Public Hearing, with all required public notice, on September 1, 2004, for the purpose of providing recommendations to the Board of County Commissioners with regard to the Plan amendment set forth herein; and

WHEREAS, the Board of County Commissioners held a Public Hearing on October 12, 2004, with all required public notice for the purpose of hearing and

considering the recommendations and comments of the general public, the Land Planning Agency, other public agencies, and other jurisdictions prior to final action on the Plan amendment set forth herein; and

WHEREAS, the Board of County Commissioners hereby finds that the Plan, as amended by this Ordinance, is internally consistent, is consistent and compliant with the provisions of State law including, but not limited to, Part II, Chapter 163, Florida Statutes, the State Comprehensive Plan, and the Strategic Regional Policy Plan of the East Central Florida Regional Planning Council, based upon the staff report entitled "Alafaya Trail/Lake Hayes Road Administrative Land Use Amendment."

NOW, THEREFORE, BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF SEMINOLE COUNTY, FLORIDA:

Section 1. RECITALS/LEGISLATIVE FINDINGS:

- (a) The above recitals are true and correct in form and include legislative findings which are a material part of this Ordinance.
- (b) The Board of County Commissioners hereby determines that the economic impact statement referred to by the Seminole County Home Rule Charter is unnecessary and waived as to this Ordinance.

Section 2. AMENDMENT TO COUNTY COMPREHENSIVE PLAN FUTURE LAND USE DESIGNATION:

- (a) The Future Land Use Element's Future Land Use Map as set forth in Ordinance Number 2001-21, as previously amended, is hereby further amended by amending the future land use designation assigned to the property which is depicted on the Future Land Use Map and further described below:

LEGAL DESCRIPTION ATTACHED AS EXHIBIT "A"

<u>Amendment Number</u>	<u>Amendment</u>
08-04SS.01	Amendment from Low Density Residential to Office

Section 3. SEVERABILITY:

If any provision of this Ordinance or the application to any person or circumstance is held invalid, it is the intent of the Board of County Commissioners that the invalidity shall not affect other provisions or applications of this Ordinance which can be given effect without the invalid provision or application and, to this end, the provisions of this Ordinance are declared severable.

Section 4. EXCLUSION FROM COUNTY CODE/CODIFICATION:

(a) It is the intent of the Board of County Commissioners that the provisions of this Ordinance shall not be codified into the Seminole County Code, but that the Code Codifier shall have liberal authority to codify this Ordinance as a separate document or as part of the Land Development Code of Seminole County in accordance with prior directions given to said Code Codifier.

(b) The Code Codifier is hereby granted broad and liberal authority to codify and edit the provisions of the Seminole County Comprehensive Plan, as amended.

Section 5. EFFECTIVE DATE:

(a) A certified copy of this Ordinance shall be provided to the Florida Department of State by the Clerk of the Board of County Commissioners in accordance with Section 125.66 and 163.3187, Florida Statutes.

(b) This Ordinance shall take effect upon filing a copy of this Ordinance with the Department of State by the Clerk of the Board of County Commissioners; provided, however, that the effective date of the Plan amendment set forth herein shall be thirty-one (31) days after the date of enactment by the Board of County Commissioners or, if

challenged within thirty (30) days of enactment, when a final order is issued by the Florida Department of Community Affairs or the Administration Commission determining that the amendment is in compliance in accordance with Section 163.3184, Florida Statutes, whichever occurs earlier. No development orders, development permits, or land use dependent on an amendment may be issued or commence before an amendment has become effective. If a final order of noncompliance is issued by the Administration Commission, the affected amendment may nevertheless be made effective by the Board of County Commissioners adopting a resolution affirming its effective status, a copy of which resolution shall be provided to the Florida Department of Community Affairs, Bureau of Local Planning, 2555 Shumard Oak Blvd., Tallahassee, Florida 32399-2100 by the Clerk of the Board of County Commissioners.

ENACTED this 12th day of October, 2004.

BOARD OF COUNTY COMMISSIONERS
OF SEMINOLE COUNTY, FLORIDA

By: _____
Daryl G. McLain, Chairman

EXHIBIT A
LEGAL DESCRIPTION

LOT 11 (LESS RD) OAK MOUNT SUBD PB 11 PG 23

LOT 10 (LESS RD) OAK MOUNT SUBD PB 11 PG 23

N 1/2 OF LOT 8 & ALL LOT 9 OAK MOUNT SUBD (LESS RD)
PB 11 PG 23

LEG LOT 7 + S 1/2 OF LOT 8 OAK MOUNT SUBD PB 11 PG 23

LOT 6 (LESS RD) OAK MOUNT SUBD PB 11 PG 23

LEG LOT 5 OAK MOUNT SUBD PB 11 PG 23

LOT 4 (LESS RD) OAK MOUNT SUBD PB 11 PG 23

LEG LOT 3 OAK MOUNT SUBD PB 11 PG 23

LOTS 1 2 24 & 25 OAK MOUNT SUBD PB 11 PG 23